Sectt. II-37—45,000—16-11-35.

Home.

(1936) Department.

No SERIES.

G.O. No. 2133

DATED 5-5-1936.

Jl 35/E

[Despatch Abstract.]

Jails - Wellesley Sanatorium Jail, Bellary - Construction of quarters for six nursing Orderlies - Orders passed.

1/1

JAIL DEPARTMENT.

L.C. 1428 C

3.3.36

ASSISTANT SECRETARY TO GOVT. -3 MAR 1936 LAW DEPT.

Received.....1936. Registered.....1936. 4/3

SUBJECT.

Jails - Wellesly Sanatorium Jail, Bellary - Construction of quarters for 6 nursing orderlies - Plans and estimate Submitted for administrative approval.

No.G. 342.

Mount Road, Madras, Dated the 2nd March 1936.

From

Lt. Col. M.M. KHAN, I.M.S.

Ag. Inspector-General of Prisons.

To

Enc. 5.

The Joint Secretary to the Government of Madras,

Law (General) Department.

S i r,

I have the honour to forward herewith for favour of administrative approval plans and estimate amounting to Rs.5,200/- for constructing 6 quarters for nursing orderlies in the Wellesly Sanatorium Jail, Bellary.

Placed below. 12 supra. 12 supra

2. The statement to accompany estimates costing over Rs.5,000/- is also enclosed.

3. In G.O.No.Ms.1452, Law (General), dated 27-4-35 Government have sanctioned the permanent retention of the posts of six nursing orderlies attached to this Jail. For obvious reasons, it is necessary that they should be provided with quarters in the vicinity of the Jail.

I have the honour to be,
S i r,
Your most obedient servant,

Khan

Lt.Col.I,M.S.
Ag.Inspector-General of Prisons

TAL. 2/3.

Law (Genl) Dept.

C.No.1428C From the I.G. of Prisons, G 342 dated 2-3-36.

Jails - Wellesley Sanatorium Jail, Bellary - Construction of quarters for nursing orderlies.

A.S.

The Medical staff of the Wellesley Sanatorium Jail, Bellary, a special jail in which prisoners suffering from pulmonary tuberculosis are concentrated, consists of a Medical Superintendent two Sub-Assistant Surgeons and one compounder. Convict orderlies were doing nursing work prior to February 1931. The Surgeon General who visited the jail in 1930 stated that this arrangement was unsatisfactory as the convicts who were themselves patients could not be expected to do much nursing work. He suggested that trained nursing orderlies should be appointed as in other Government Hospitals to ensure efficient nursing. The I.G's proposal for employment of 6 nursing orderlies on Rs. 15-20 a month was accepted by Government and the staff sanctioned as a temporary measure and continued from year to year. These posts were made permanent from 1-4-35.

2. The I.G. of Prisons has now forwarded a proposal for constructing quarters for these six nursing orderlies, enclosing plans and estimate amounting to Rs.5200/-. The rent for each of the

quarters is estimated at Rs.4-8-0 a month. The first question to be considered is whether rent should be levied from the nursing orderlies for the quarters. Their duties consist of the maintenance of discipline and general management of the wards, such as attending to the feeding, sponging, etc., of patients, and they also assist the Sub-assistant Surgeon with ward injections and any special treatment ordered. As observed by the I.G., it is obviously necessary that these nursing orderlies should be provided quarters in the vicinity of the jails. It is therefore submitted that they may be granted the concession of rent-free quarters on the analogy of warders in jails, nursing staff in Government hospitals etc.

P5-6 CF. A

P2 of (F) + Enclosure B

P1 CF

P43 + 46 of the Manual of Spl pay + Allowances. Note put up. - Extracts at (J) + (K)

3. The case may be sent to P.W.& L. through Finance.

CSP 14/3 CSV 14/3

The Dy may be asked to state specifically if the quarters for which he rent-free. He has made no recommendation in his present letter

PR Draft

BA 19/13

As.

A draft U.O. note is submitted.

CSP 21/3 CSV 21/3

BA 20/3

S

27.3

Dated 27.3.56

Law (General) Dept.

U.O. Note No. 1428C-1/27.3.36

C.No.1428C From the I.G. of Prisons, G.342 dated 2-3-36.

Jails - Wellesley Sanatorium Jail, Bellary - Construction of quarters for nursing orderlies.

A.S.

The I.G. of Prisons has forwarded plans and estimates amounting to Rs.5,200/- for constructing quarters for the six nursing ordelies in the Wellesley Sanatorium jail, Bellary. The rent for each of the quarters is estimated at Rs.4-8-0 a month. The question to be considered first, is whether rent should be levied from the nursing orderlies for the quarters. The I.G. has made no recommendation on this point but has merely stated that it is necessary that they should be provided with quarters in the vicinity of the jail. The I.G. may be asked to say, whether, in his opinion, the nursing orderlies should be provided with rent-free quarters and, if so, to explain the reasons therefor.

21/3.

21/3

Home 89 F
6.4.'36

Office of the Inspector-General of Prisons,
Mount Road, Madras, dated the 4th April 1936.

Jails - Wellesley Sanatorium Jail, Bellary - Construction of quarters for nursing orderlies - Ref:-Government U.O.Note No.1428-C-1, Law (General), dated the 27th March 1936.

--o0o--

Resubmitted.

2. On administrative grounds it is absolutely necessary to insist on the nursing orderlies living in the Jail premises. It is also essential that rent free quarters should be provided for them. - in as much as they draw a low pay. Their attendance is required at all times of the day and night and the nature of the work they are required to do in a Sanatorium Jail for Tubercular patients, is such that it is desirable to grant them as an inducement, the privilege of rent free quarters. It is rather difficult to recruit suitable men for the post, if they are not placed on a par with the warders who enjoy the concession of rent free quarters. The nursing orderlies are expected to do the warders duty in the hospital by way of supervising the convict patients and convict orderlies, besides being necessitated to take over the responsibilities of the warders in the maintenance of control and discipline. I therefore strongly recommend the grant of rent free quarters to the nursing orderlies.

'A'

Lieut-Col.I.M.S.,
ag.Inspector-General of Prisons

U.O.No.G/. 523

To The Secretary to the Government of Madras,
Home Department, Fort St.George, Madras.

vss.

Home Department.

A.S.

The I.G. of Prisons, in his U.O. note above, strongly recommends the grant of rent-free quarters to the nursing orderlies of the Wellesley Sanatorium jail, Bellary. In the circumstances

explained by the I.G., ~~on page~~ 4 ante, it is submitted that his proposal may be accepted in this dept. The file may be sent to P.W.~~&~~D. through Finance.

17/4.

21/4

S

17/4

Secretary Board

11-4.

14

Hmc 89 F-1
23/4

Finance(C.S.R)

The proposals in the file are--

(i) to construct quarters for the six nursing orderlies in the Wellesley Sanatorium Jail, Bellary; plans and estimate amounting to Rs 5,200 have been forwarded by the I.G. of Prisons; and,

(ii) to sanction the occupation of the quarters by the nursing orderlies rent free.

2. Item (i) above. The plans and estimates do not call for remarks. The question of the construction of these quarters, however, seem to depend on the decision to be arrived at on the question dealt with in para (3) infra — Rent-free concession. 13515

cf A on p.2 ante

3. Item (ii) above. Please see the U.O. Note from the I.G. of Prisons on p.4 ante for the reasons for the grant of the concession:

Prior to 1931 the duties of these nursing orderlies were being carried out by the convicts themselves in the Jail. The appointment of regular

para 2, ff 1-2

X

nursing orderlies was sanctioned in 1931 on the recommendation of the Surgeon-General with a view to securing efficient nursing during the day. The duties of these orderlies were reported to consist of the maintenance of discipline and general management of the wards, such as attending to the feeding, sponging etc, of patients and ~~they also~~ assist the Medical Officers with ward injections and any special treatment ordered. It was originally reported by the Superintendent of the Jail that convict orderlies could do the nursing during nights. It is not clear therefore how it is now stated that the attendance of these nursing orderlies is required at all times of the day and night. The employment of these orderlies was sanctioned in 1931 and they have not been provided with Govt. quarters. The orderlies are evidently living outside the jail premises and the necessity for their living within the jail premises in consequence of their duty at night has not hitherto been mentioned. ~~It may therefore be presumed that they have no night duty~~.

Unless the men have regular night duty and they are actually required to be in readiness, whenever called upon, to attend to work at any part of the day or night, it will not be correct to say that administrative reasons require their presence on the spot always.

The I.G. of Prisons has stated that it is rather difficult to recruit suitable men for the post if they are not placed on a par with the warders. It is submitted that the warder staff is a distinctly different class from that of nursing orderlies, having different duties to perform -- [please see pp.6-8 of G.O 922-L.G. dated 28-2-31.] The pay of warders is higher and the grant of free quarters to them is a condition of service. It is not unusual for one of the two or more classes of Govt servants who are working together to enjoy concessions ~~which the others do not~~ not enjoyed by them. The

nursing orderlies in the Wellesley Sanatorium Jail, Bellary cannot therefore claim to be placed on a par with the warder staff. The comparison of the nursing orderlies in the jail should be with the nursing orderlies in the Medical Deptt. The latter are not given rent free quarters and there does not appear to be a case for giving preferential treatment to the men in the jail. The grant of any special concession in their case will constitute an inconvenient precedent.

The I.G. has said that the men should be provided with rent free quarters inasmuch as they draw low pay. It is submitted that pay is not the criterion for the grant of free quarters. For men on low pay the Govt. have laid down special concessional rates of rent -- see page 49 of Vol.II of the Madras Manual of Special Pay & Allowances. The rent recoverable from the nursing orderlies is Re.1/- only.

In view of the above, Finance may advise that the I.G's recommendation for the grant of rent-free-quarters may be refused and rent charges for in respect of quarters proposed for construction a well at a cost of Rs. 1000 has been included in the estimate. It is not known at what distance from the site for the proposed quarters is the nearest existing well and whether the nursing orderlies cannot draw water from that well. Information on this point may be obtained before the estimate is sanctioned.

CS/4.5.36 2/5/36 DS

PWD.

CS 2/5/36
GS/4.5.36
Item 5. p 4 CP

Thro' Estt. I.
1.5.36

A

UNDER SECRETARY TO GOVERNMENT
C
4-MAY 1936
(467)
PUBLIC WORKS DEPARTMENT

4536

P.W Deptt

Please see the Finance Deptts note from page 5 ante.

The file may be returned to the Home Deptt for remarks on the proposal to refuse rent free Concessions to the nursing orderlies, ~~in the circumstances stated by the Finance Deptt,~~ and for obtaining the information required in the concluding portion of the note at A on p 7 ante regarding the mail.

PW 9586 MOO 9/5/36 KL 11/5.

PWD no 1467 C36.1
12.5.36

Home

Home Department

A.S.

p. 7 ante

The Finance department are for refusing the I.G's proposal for the grant of rent free quarters to the Nursing orderlies of the Wellesley Sanatorium jail, Bellary. For orders whether the points noted by Finance may be put to the I.G. & he may be requested to say whetner he still presses the proposal. Information may also be called for in 'A' on p. 7 ante. Draft U.O. note is submitted.

ASSISTANT SECRETARY TO GOVERNMENT
12 MAY 1936
HOME DEPARTMENT

Home 589 f
12.5.36.
13/5
MS-7 ante

BR 22/5

CR 27/5

25/5 CMV 29/5

Dpd. 193 by Van Post Messenger

Dpn.'s initials.

6 — 193

9/

Home Department.

U.O. Note No. 1428C-2 dated 1-6-36

Jails - Wellesley Sanatorium jail, Bellary - Construction of quarters for nursing orderlies - Correspondence ending with I.G.'s U.O. Note No.G.523 dated 4-4-36.

In his U.O. note cited above, the I.G. recommends the grant of rent-free quatters to the nursing orderlies of the Wellesley Sanatorium jail Bellary on the following main grounds:--

(1) On administrative grounds, it is necessary for them, to live in the jail premises as their attendance is required at all times of the day and night.

(2) They draw a low pay and it would be difficult to recruit suitable men for the posts unless they are placed on a par with warders who enjoy rent free quarters.

2. Point (1)

When the question of appointing these orderlies was first raised in 1930, it was stated by the jail supdt (in his letter Mp.2153 d/- 14-8-30) that the warders could do the nursing during nights. It is however, stated now that their attendance is required at all times of day and night. Unless the men have regular night duty and unless they are actually required to be in readiness, whenever called upon, to attend to work at any part of the day or night, it will not

be correct to say that administrative reasons require their presence on the spot always.

3 Point (2) — p. 1 ante

The I.G. of Prisons has stated that it is rather difficult to recruit suitable men for the post, if they are not placed on a par with the warders. The warder staff is a distinctly different class from that of nursing orderlies, having different duties to perform. The pay of warders is higher and the grant of free quarters to them is a condition of service. It is not unusual or one of the two or more classes of Govt. servants who are working together, to enjoy concessions not enjoyed by the others. The nursing orderlies in the Wellesley Sanatorium jail, Bellary cannot therefore claim to be placed on a par with the warder staff. The comparison of the nursing orderlies in the jail should be with the nursing orderlies in the Medical dept. The latter are not given rent free quarters and there does not appear to be a case for giving preferential treatment to the men in the jail dept. The grant of any special concession in their case will constitute an inconvenient precedent. The I.G. has also said that the men should be provided with rent free quarters inas much as they draw low pay. It is submitted that pay is not the criterion for the grant of free quarters. For men on low pay, the Govt have laid down special concessional rates of rent -- see page 49 of the Vol II of

the Madras Manual of Special Pay and Allowances. The rent recoverable from the nursing orderlies is Re.1/- only.

4. In view of the above, there does not appear to be a case for grant of rent-free quarters in this case. The I.G. may be requested U.O. to say whether he will still press the proposal and if so, to justify it more fully.

5. It is observed from the estimates and plans forwarded by the I.G. of Prisons, with his letter No.G.342 dated 2-3-36, that a well has been included, the cost of which is about Rs.1000/-. It is not known at what distance from the site for the proposed quarters is the nearest existing well and whether the warders cannot draw water from that well. The I.G. may be asked to furnish information about this.

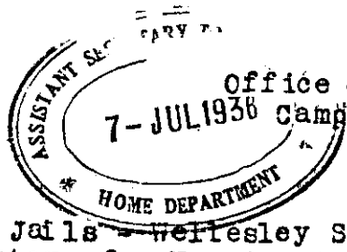
27/5

29/5

30/5

Have 12827
7.7.36.

17



Office of the Inspector-General of Prisons,
Camp, Ootacamund, Dated the6th July 1936.

Jails - Wellesley Sanatorium Jail, Bellary - Construction of quarters for Nursing Orderlies - Reference:- Government U.O.Note No. 1428 C-2, Home Department, dated the 1st June 1936.

R e s u b m i t t e d.

2. - The convict orderlies can do the night nursing of a very light and ordinary kind, but nursing in the real sense of the word and as required by the advanced Tubercular cases in the Sanatorium Jail, cannot with any degree of satisfaction, be entrusted to the convict orderlies. The nature of the cases requiring attendance at all times of the day is such and is as complicated as the number of the cases on hand as would require the selection of a special staff for - - - nursing. From experience it is now possible to say with confidence that the special nursing orderlies are absolutely necessary and cannot with benefit be replaced by convict orderlies or warders. The special nursing orderlies have regular night duties and they are required to be in readiness whenever called upon to attend to work at any part of the day or night. Their presence on the spot is felt to be most conducive to the progressive treatment of Tubercular patients.

3. The Nursing Orderlies are required to be as free and distant from the possibility of carrying contagion from infected areas. The security of convict patients from infection and contagion from outside is an important factor. In the recent plague epidemic of Bellary, it has been found necessary to accommodate the Nursing Orderlies in tents on the Jail grounds. It is likely that such temporary accommodation in tents will be found necessary from time to time in Bellary. To avoid the unnecessary inconvenience of putting up in temporary tents frequently away from their own houses it is considered convenient to provide them with quarters in the Jail premises.

4. The comparison of the Nursing Orderlies in the Jail with those in the Medical Department is rather anomalous, as their duties and responsibilities are not identical. As already pointed out in my U.O. Note No. G/523, dated the 4th April 1936, "the nursing orderlies in the Jail are expected to do the warders' duty in the

hospital by way of supervising the convict patients and convict orderlies besides being necessitated to take over the responsibilities of the warders in maintaining control and discipline". They are not asked to deal with free men as in the Medical Department, but with a criminal population likely to cause mischief - unawares if they are not on their guard. In my opinion they are entitled to a preferential and more sympathetic treatment at the hands of the Government and the grant of rent free quarters in their case is fully justified because of the onerous duties performed by them as compared with men in the Medical Department.

5. The item of expenditure on the construction of a well may be deleted, in view of the fact that the water supply scheme of the Bellary Municipality includes provision for this Jail also and that the boring operations in the Jail are still in progress with every chance of striking a water current. The nearest possible source of water supply is a well about two furlongs from the proposed site, but sufficient water can be obtained from it only during rainy season.

No.C.G. 1010

Lieut-Col, I.M.S.,
Ag.Inspector-General of Prisons.

The Secretary to Government,

Home Department.

Please see U.O. note to the I.G. and his reply thereto.

2. The questions for consideration in this file are

(i) whether the Government should agree to the construction of quarters for the six nursing orderlies in the Wellesley Sanatorium jail;

(ii) whether in the event of the Government agreeing to the proposal No.(i), the estimate of Rs.5200/- may be reduced by Rs.1000 being the cost of the well proposed to be constructed;

(iii) whether the nursing orderlies should be declared as entitled to rent free quarters.

3. Items (i) and (ii) above.

The I.G. has stated that the item of expenditure on account of the construction of a well may be deleted. The estimate for the work will thus be Rs.4200/- It is stated by the I.G. that the nursing orderlies have regular night duties, that they are required to be in readiness whenever called upon to attend to work at any part of the day or night and that their presence on the spot is necessary. It is also stated that the nursing orderlies should not carry contagion to the jail from infected areas in which they may live. In the circumstances, it is submitted that ~~the Government may approve~~ the proposal

to construct quarters in the jail grounds for the nursing orderlies may be agreed and ~~sanction~~ the estimate for the work subject to the reduction ~~modification that it is reduced by Rs.1000/-~~ of Rs 1000/- for which will may be sanctioned

4. Item (iii) on p.14 ante. - whether nursing orderlies should be given rent free concession.

With reference to the arguments in paras 3 & 4 of the U.O. note against the grant of the concession, the I.G. says that the comparison of nursing orderlies in the jail dept with those in the Medical department is not apt because the former are expected to do warders' duty in the hospital, and are dealing with a convict population which is likely to cause mischief unawares. The I.G. is of opinion that the grant of free quarters for jail nursing orderlies is fully justified because of the onerous duties performed by them. It is submitted that the Wellesley Sanatorium jail is a hospital jail, ~~and though the patients are convicted men, they would not be able to play mischief as stated by the I.G.~~ Nursing orderlies in the Medical department, who are not entitled to rent free quarters, are not exempt from night duty. Nursing orderlies in the jail department are not now enjoying the concession of rent free quarters. After quarters are built for them, they will have to pay rent at the rate of Re.1/- a month. This ~~will~~ may be less than what they are now paying for their houses in the town. In the circumstances, ~~it is~~ it is submitted for orders whether this department should

Pp 10-11 ante

P 13 ante

P 13 ante

P 13 ante

Ve pai P 8/14

Pp 7 + 11 ante.

The case for rent free quarters is taken thin. There are regular warders in the jail to maintain discipline & do guarding work - vide P5 P80 & 22/2/31 28.2.31

recommend the concession to nursing orderlies in the jail department.

5. The case may go to Finance and P.W.D. After orders are passed on para 4 of the note, extracts will be taken so that orders ~~xxxx~~ may be issued in this department on the question of rent free quarters to nursing orderlies.

Finance(E. I)

(Previous Finance notes are on pp.5-7 ante)

The proposals in this file relate to

(1) the construction of quarters for the six nursing orderlies in the Wellesley Sanatorium Jail, Bellary at an estimated cost of Rs 5,200, and

(2) the sanction of the occupation of these quarters by the nursing orderlies rent free.

Item (1) above. The estimate includes Rs 1,000 towards the construction of a well. This department wanted information as to

(i) the distance the nearest existing well is situated from the site for the proposed quarters and (ii) whether the nursing orderlies cannot draw water from that well.

The I.G. of Prisons now states that the expenditure on the construction of a well may be deleted as the water supply scheme of the Bellary

Municipality includes provision for the Wellesley Sanatorium Jail also. Home propose that the construction of quarters may be accepted omitting the provision for a well. Finance may agree.

Item (2) above. Finance advised against the grant of rent free quarters to the nursing orderlies. Home now consider that the case for rent free quarters is rather thin and apparently agree with Finance. No remarks are called for.

The case may be passed on to P.W.D.

PWD

PUBLIC WORKS DEPT.
8 AUG 1936
2547
SECRETARY TO G.

This file has been sent to this deptt for approving an expenditure of Rs 4,200/- on the Construction of Quarters for nursing orderlies in the Wellesley Sanatorium Jail, Bellary. The original estimate for the same was Rs 5,200/- but it has since been reduced to Rs 4,200/- at the instance of Finance, who suggested the deletion of

provision of Rs 1000/- made in the estimate for a well.

The design of the quarters for the nursing orderlies follows the high design for the Constables quarters - vide C.A. 127/1914 at ⓩ at p 130 of file No 2046 of 1914, and the plan at ⓝ

'A' Under para 439 of the Madras P.W.D. Code, the G.O. of Prisons can accord administrative approval to this ~~work~~ reduced estimate. The sanction of Govt. is not necessary in this case.

The file may be returned to Home for necessary action.

10.8.36

17.8.36

24/8 Home

P.W.D. No. 2547 C86-1
24.8.36

Home 2057
26-8-36

Home Dept

As.

M-16-18 Govt. Finance and P.W.D. agree to the proposal of this dept to construct quarters for the six nursing orderlies of the Wellesley Sanatorium Gaul, Bellary. Please see 'A' above in the note of the P.W.D. ~~Engineer~~ The I.G. of Prisons can accord administrative

19

approval of the ~~reduced~~ estimates for Rs. 4266 ~~as adopted~~ Amd with his ~~letter dt 2-3-36~~. MCP

2 Orders have also to be issued to the effect that Nursing orderlies will not be eligible for the concession of rent free quarters. MS and the words of HS are underlined

3 A draft order is Amd

Cap. 31/8/36 CM 31/8

MR 1/9 5

MR 5/9

DRAFT FOR APPROVAL.

C.F.17.

Home Department.

	Date.	Initials.
When received for fair copying ..		
When copied ..		
When examined..		
When signed ..		
When despatched.		

SUBJECT:— Jails - Wellesley Sanatorium jail, Bellary - Construction of quarters for six nursing orderlies - Orders passed.

READ AGAIN _____, dated _____ 19____.

,, ,, _____ ,, _____ 19____.

READ *ALSO*:—

No. 1428F From the I.G. of Prisons, No. G.342, dated 2-3-1936.

,, ~~No.~~ 1CF ,, _____ ,, _____ ,, _____ 19____.

,, _____ ,, _____ ,, _____ ,, _____ 19____.

~~Order~~ / ~~Resolution~~ — ~~Ms.~~ / ~~Rout.~~ No. 2133, dated 8-9-1936.

The I.G. of Prisons is informed that under paragraph 439 of the P.W.D. Code, he can accord administrative approval to the plans and estimates for the construction of quarters for the six nursing orderlies of the Wellesley Sanatorium jail, Bellary, as the estimates have been reduced to Rs.4200/- by the omission of the amount provided for a well.

2. The Govt. are unable to sanction the concession of rent-free quarters to the nursing orderlies of the Wellesley Sanatorium jail, Bellary.

Despatched by —/ Messenger

Date 5/9/36

To the I.G. of Prisons.
" Finance Dept. (Plans & Secy.)
" P.W.Dept.
" A.G. thro' Fin.

21/

Law (General) Department

U.O: Note No. 1428 C-1 dated the 27th March 1936.

C.No.1428-C From the I.G. of Prisons G.342 dated 2.3.1936.

Jails - Wellesley Sanatorium Jail, Bellary
Construction of quarters for nursing orderlies.

A.S.

The I.G. of Prisons has forwarded plans and estimates amounting to Rs.5,200/- for constructing quarters for the six nursing orderlies in the Wellesley Sanatorium Jail, Bellary. The rent for each of the quarters is estimated at Rs.4.8.0. a month. The question to be considered first, is whether rent should be levied from the nursing orderlies for the quarters. The I.G. has made no recommendation on this point but has merely stated that it is necessary that they should be provided with quarters in the vicinity of the jail. The I.G. may be asked to say, whether in his opinion, the nursing orderlies should be provided with rent-free quarters and, if so, to explain the reasons therefor.

C.S.P.
21.3.

C.V.V.
22.3

B.R.
23.3.

H.H.H.
27.3

22

Office of the I.G. of Prisons, 2
Mount Rd. Madras dated 4th April 1936.

Jails - Wellesley Sanatorium Jail, Bellary - Construction of quarters for nursing orderlies - Ref: Government U.O. Note No.1428-C-1 Law (General) dated the 27th March 1936.

Resubmitted.

2. On administrative grounds it is absolutely necessary to insist on the nursing orderlies living in the Jail premises. It is also essential that rent free quarters should be provided for them in as much as they draw a low pay. Their attendance is required ~~at~~ at all times of the day and night and the nature of the work they are required to do in a Sanatorium Jail for ~~Tuberculosis~~ Tubercular patients, is such that it is desirable to grant them as an inducement the privilege of rent free quarters. It is rather difficult to recruit suitable men for the post, if they are not placed on a par with the warders who enjoy ~~the~~ the concession of rent free quarters. The nursing orderlies are expected to do the warders duty in the hospital by way of supervising the convict patients and convict orderlies, besides being necessitated to take over the responsibilities ~~of~~ of the warders in the maintenance of control and discipline I therefore strongly recommend the grant of rent free quarters to the nursing orderlies.

Sd. Khan,
Lt. Col. I.M.S.
Ag. Inspector-Gl of Prisons.

U.O.No.G/523

To the Secretary to the Government of Madras,
Home Dept.Fort St. George, Madras.

Home Department.

A.S.

The I.G. of Prisons, in his U.O. note above, strongly recommends the grant of rent-free quarters to the nursing orderlies of the Wellesley Sanatorium Jail, Bellary. In the circumstances explained by the I.G. it is submitted that his proposal may be accepted in this dept. The file may be sent to P.W.D. through Finance.

C.V.V.
17.4

21.4.

H.M.H. 21.4.

Finance (C.S.R.)

The proposal in the file are--

(i) to construct quarters for the six nursing orderlies in the Wellesley Sanatorium Jail, Bellary; plans and estimate amounting to Rs.5200 have been forwarded by the I.G. of Prisons; and

(ii) to sanction the occupation of the quarters by the nursing orderlies rent free.

2. Item (i) above. The plans and estimate do not call for remarks. The question of the construction of these quarters however, seem to depend on the decision to be arrived at on the question dealt with in para. (3) infra - rent free concession.

3. Item (ii) above. Please see the U.O. Note from the I.G. of Prisons on p.2 ante for the reasons for the grant of the condession:

Prior to 1931 the duties of these nursing orderlies were being carried out by the convicts themselves in the Jail. The appointment of regular nursing orderlies was sanctioned in 1931 on the recommendation of the Surgeon-General with a view to securing efficient nursing during the day. The duties of these orderlies were reported to "consist ofthe maintenance of discipline and general management of the wards, such as, attending to the feeding, ~~sporting~~ shaving etc. of patients and assisting the medical officers with ward injections and any special treatment ordered. It was orginally reported by the Supdt. of the Jail that convict orderlies should do the nursing during nights. It is not clear therefore how it is now stated that the attendance of these nursing orderlies is required at all times of the day and night. The employment of these orderlies was sanctioned in 1931 and they have not been provided with Government quarters till now. These orderlies are evidently living outside the jail premises in consequence of their duty at night has not hitherto been mentioned.

Unless the men have regular night duty and unless they are actually required to be in readiness, whenever called upon, to attend to work at any part of the day or night, it will not be correct to say that administrative reasons require their presence on the spot always.

The I.G. of Prisons has stated that it is rather difficult to recruit suitable men for the post if they are not placed on a par with the warders. It is submitted that the warder staff is a distinctly different class from that of nursing orderlies having different duties to perform - please see pp.6-8 of G.O. No.922 L.G. dated 28.2.31. The pay of warders is higher and the grant of free quarters to them is a condition of service. It is not ususal for one of the two or more classes of Govt. servants who are working together to enjoy concessions not enjoyed by the others. The nursing orderlies in the Wellesley Sanatorium Jail, Bellary cannot therefore claim to be placed on a par with the warder staff. The comparison of the nursing orderlies in the Jail should be with the nursing orderlies in the medical Dept. The latter are not given rent free quarters and there does not appear to be a case for giving preferential treatment to the men in the Jail Dept. The grant of any special concession in their case will constitute an inconvenient precedent.

The I.G. has said that the men should be provided with rent free quarters inasmuch as they draw low pay. It is submitted that pay is not the criterion for the grant of free quarters. For men on low pay the Govt. have laid down special concessional rates of rent- see page 49 of Vol.II of the Madras Manual of Special Pay and Allowances. The rent recoverable from the nursing orderlies is Re.1/- only.

In view of the above, Finance may advise that the I.G.'s recommendation for the grant of rent-free quarters may be refused and rent charged for in respect of quarters proposed for construction.

A well at a cost of Rs.1000 has been included in the estimate. It is not

not known at what distance from
the site of the proposed quarters
is the nearest existing well and
whether the nursing orderlies cannot
draw water from that well. Information
on this point may be obtained before
the estimate is sanctioned.

C.A.S.
2.5.36

C.E.J.
4.5.36

P.W.L.

Home Department.

U.O. Note No.1428 C-2 dated 1.6.1936.

Jails - Wellesley Sanatorium Jail, Bellary - Construction of quarters for nursing orderlies - Correspondence ending with I.G's U.O. Note No.G.523 dated 4.4.36

In his U.O. note cited above, the I.G. recommends the grant of rent-free quarters to the nursing orderlies of the Wellesley Sanatorium Jail, Bellary on the following grounds:--

(1) On administrative grounds, it is necessary for them to live in the jail premises as their attendance is required at all times of the day and night.

(2) They draw a low pay and it would be difficult to recruit suitable men for the posts unless they are placed on a par with warders who enjoy rent free quarters.

2. Point (1). When the question of appointing these orderlies was first raised in 1930, it was stated by the Jail Supdt. (in his letter No.2153 d/ 14.8 30) that the warders could do the nursing during nights It is however stated now that their attendance is required at all times of the day and night. Unless the men have regular night duty and unless they are actually required to be in readiness, whenever called upon, to attend to work at any part of the day or night, it will not be correct to say that administrative reasons require their presence on the spot always.

3. Point (2).- The I.G. of Prisons has stated that it is rather difficult to recruit suitable men for the post, if they are not placed on a par with

the warders. The warder staff is a distinctly different class from that of nursing orderlies having different duties to perform. The pay of warders is higher and the grant of free quarters to them is a condition of service. It is not unusual for one of the two or more classes of Govt. servants who are working together, to enjoy concessions not enjoyed by the others. The nursing orderlies in the Wellesley Sanatorium Jail, Bellary, cannot therefore claim to be placed on a par with the warder staff The comparison of the nursing orderlies in thejail should be with the nursing orderlies in the Medical Dept. The latter are not given rent free quarters and there does not appear to be a case for giving preferential treatment to the men in the jail Dept. The grant of any special concession in their case will constitute an inconvenient precedent. The I.G. has also said that the men should be provided with rent free quarters inasmuch as they draw low pay. It is submitted that pay is not the criterion for the grant of rent ~~ff~~ free quarters For men on low pay. the Govt. have laid down special concessional rates of rent- see page 49 of Vol. II of the Madras Manual of Special Pay and Allowances. The rent recoverable from the nursing orderlies is Re.1/- only.

4. In view of the above, there does not appear to be a case for grant of rent free quarters in this case. The I.G. may be requested U.O. to say whether he will still press the proposal and if so, to justify it more fully.

5. It is observed from the estimates and plans forwarded by the I.G. of Prisons, with his letter No.G.342 dated 2.3.36 that a well has been included, the cost of which is about Rs.1000/- It is not known at what distance from the site for the proposed quarters is the nearest existing well and whether the warders cannot draw water from that well. The I.G. may be asked to furnish information about this.

B.R.
30.5.

I.G. u.o.

28 8

Office of the Inspector-General of Prisons
Camp: Ootacamund, dated the 6th July 1936.

Jails - Wellesley Sanatorium Jail, Bellary - Construction of quarters for Nursing orderlies - Refernece: Govt. U.O. Note No.1428 C-2 Home Department dated the 1st June 36.

Resubmitted.

2. The convict orderlies can do the night nursing of a very light and ordinary kind, but nursing in the real sense of the word and as required by the advanced Tubercular cases in the Sanatorium Jail, cannot with any degree of satisfaction, be entrusted to the convict orderlies. The nature of the cases requiring attendance at all times of the day is such and is as complicated as the number of the cases on hand as would require the selection of a special staff for nursing. From experience it is now possible to say with confidence that the special nursing orderlies are absolutely necessary and cannot with benefit be replaced by convict orderlies or warders. The special nursing orderlies have regular night duties and they are required to be in readiness whenever called upon to attend to work at any part of the day or night. Their presence on the spot is felt to be most ~~eln~~ conducive to the ~~proreg~~ progressive treatment of Tubercular patients.

3. The Nursing Orderlies are required to be as free and distant from the possibility of carrying contagion from infected areas. The security of convict patients from infection and contagion from outside is an important factor. In the recent plague epidemic of Bellary, it has been found necessary to accommodate the Nursing Orderlies in tents on the jail grounds. It is likely that such temporary accommodation in tents ~~on~~ will be found necessary from time to time in Bellary. To avoid the unnecessary inconvenience of putting up temporary tents frequently away from their own houses it is considered convenient to provide them with quarters in the jail premises.

4. The comparison of the Nursing Orderlies in the Jail with those in the Medical Department is rather anomalous as their duties and responsibilitiees are not identical. As already pointed out in my U.O. Note No.G/523 dated the 4th April 1936, "the nursing

orderlies in the Jail are expected to do the warders duty in the hospital by way of supervising the convict patients and convict orderlies being necessitated to take over the responsibilities of the warders in maintaining control and discipline. They are not asked to deal with free men as in the Medical Department, but with a criminal population likely to cause mischief unawares if they are not on their guard. In my opinion they are entitled to a preferential and more sympathetic treatment at the hands of the Government and the grant of rent free quarters in their case is fully justified becuase of the onerous duties performed by them as compared with men in the Medical Department.

5. The item of expenditure on the construction of a well may be deleted, in view of the fact that the water supply scheme of the Bellary Municipality includes provision for this Jail also and that the boring operations in the Jail are still in progress with every chance of striking a water current. The nearest possible source of water supply is a well about two furlongs from the proposed site, but sufficient water can be obtained from it only during rainy seasons.

Sd. Khan,
I.G. of Prisons.

Home Department.

Please see U.O. note to the I.G. and his reply thereto

2. The question for consideration in this file are

(i) whether the Government should agree to the construction of quarters for the six nursing orderlies in the Wellesley Sanatorium Jail;

(ii) whether in the event of the Government agreeing to the proposal No.(i), the estimate of Rs.5200/- may be reduced by Rs.1000/- being the cost of the well proposed to be constructed;

(iii) whether the nursing orderlies should be declared as entitled to rent free quarters

3. Items (i) and (ii) above. The I.G. has stated that the item of expenditure on account of the construction of a well may be deleted. The estimate for the work will thus be Rs.4200/- It is stated by the I.G. that the nursing orderlies have regular night duties, that they are required to be in readiness whenever called upon to attendto work at any part of the day or night and that their presence on the spot is necessary. It is also stated that the nursing orderlies should not carry contagion to the jail from infected areas in which they may live. In the cirdumstances, it is submitted that the proposal to construct quarters in the jail for the nursing orderlies may be agreed to and the estimate for the work subject to the reduction of Rs.1000/- for the well may be sanctioned.

4. Item (iii) ~~on p.14 ante~~ - whether nursing orderlies should be given rent free ~~xxxxxxx~~.concession.

With reference to the arguments in paras.3 & 4 of the U.O. note against the grant of the concession, the I.G. says that the comparison of nursing orderlies in the Jail Dept. with those in the Medical Department is not apt because the former are expected to do warders' duty in the hospital, and are dealing ~~it~~ with

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a convict population which is likely to cause mischief unawares. The I.G. is of opinion that the grant of free quarters for jail nursing orderlies is fully justified because of the onerous duties performed by them. It is submitted that the Wellesley Sanatorium Jail is a hospital jail. Nursing orderlies in the Medl Dept. who are not entitled to rent free quarters, are not exempt from night duty. Nursing orderlies in the jail department are not now enjoying the concession of rent free quarters. After quarters are built for them, they will have to pay rent at the rate of Re.1/- a month. This may be less than what they are now paying for their houses in the town. In the circumstances, it is submitted for orders whether this department should recommend the concession to nursing orderlies in the jail Dept.

5. The case may go to Finance and P.W.D. After orders are passed on para.4 of the note, extracts will be taken so that orders may be issued in this Dept. on the question of rent free quarters to nursing orderlies.

P.V.J.
21.7.36

B.R.
25.7.

H.M.H.
26.7

P.

Fin.
P.W.D.

The case for rent free quarters is rather thin. There are regular warders in the jail to maintain discipline and do guarding work - vide p.5 of G.O.922 dated 28.2.31

B.R.
25.7

A.S.

The main file has been sent to P.W.D. through Finance for issuing orders sanctioning the estimate for the construction of quarters for the six nursing orderlies in the Wellesley Sanatorium jail, Bellary.

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2. Orders have to be issued in this dept. to the effect that nursing orderlies will not be eligible for the concession of rent-free quarters. ~~A draft order is submitted. Finance and P.W.D. may see before issue. The order will be issued~~ Again may be done after the P.W.D ~~only after orders are issued in P.W.D. sanction~~ sanction the estimate, and a copy of the order is received in Home

5/8/36

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